# STATE OF ILLINOIS

# **ILLINOIS COMMERCE COMMISSION**

Illinois Commerce Commission	)
On Its Own Motion	)
vs.	) Docket 11-0763
Northern Illinois Gas Company	)
d/b/a Nicor Gas Company	)
	)
Reconciliation of revenues collected under	)
gas adjustment charges with actual costs	)
prudently incurred.	)

Direct Testimony of

BOB O. BUCKLES

Manager, Rates

Northern Illinois Gas Company d/b/a Nicor Gas Company

April 12, 2012

## 2 Q. Please state your name. 3 Bob O. Buckles. A. 4 By whom are you employed and what is the business address? Q. 5 Northern Illinois Gas Company d/b/a Nicor Gas Company ("Nicor Gas" or "Company") A. 6 located at 1844 Ferry Road, Naperville, Illinois 60563. 7 What position do you hold with Nicor Gas? Q. 8 I am the Manager, Rates. A. 9 Q. Please summarize your educational background and your experience in the public 10 utility business. 11 A. I hold the degree of Bachelor of Science, majoring in Energy Resource Management 12 from Eastern Illinois University. I have been employed by Nicor Gas since 1989. From 13 1989 until 2003, I held positions in Commercial and Industrial Sales, Energy 14 Management Services, Rates, Asset Planning and Development and Gas Supply 15 Operations. I assumed my present responsibilities in the Rate Department in October, 16 2003. Would you please describe your present job responsibilities? 17 Q. 18 Yes. My present job responsibilities are primarily preparing and filing documents with A. 19 the Illinois Commerce Commission (the "Commission") and reviewing Company

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I.

INTRODUCTION

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activities as they pertain to compliance with Company tariffs and the Illinois

21		Administrative Code. In addition, I have responsibility over various research and
22		analytical requirements within the Rate Department.
23	Q.	Have you ever testified before the Illinois Commerce Commission?
24	A.	Yes, I have filed testimony for Nicor Gas in previous PGA reconciliation dockets, more
25		specifically, Docket Nos. 03-0703, 04-0681, 05-0747, 06-0750, 07-0575, 08-0630, 09-
26		0544 and 10-0691.
27	II.	SUMMARY OF TESTIMONY
28	Q.	What is the purpose of your testimony in this proceeding?
29	A.	The purpose of my testimony in this case is to explain Nicor Gas' reconciliation of
30		Rider 6 Gas Supply Cost ("GSC") revenues collected to recover its actual cost of gas
31		distributed, to the extent that such costs are recoverable, as recorded on the books of the
32		Company for the 12 months ended December 31, 2011. My testimony and exhibits are in
33		response to the Commission's Order Commencing Reconciliation Proceedings entered
34		December 7, 2011, in Docket No. 11-0763.
35	Q.	Is any further purpose served by your testimony?
36	A.	No.
37	Q.	Was notice given to the public relative to the filing of the testimony and exhibits in
38		this docket?
39	A.	Yes. Pursuant to the requirements set forth in the Commission's Order, and in
40		accordance with the requirements of 83 Illinois Administrative Code Part 255, Nicor Gas
41		has posted a printed "Public Notice" card with respect to this case in the business offices
42		of the Company, and a similar public notice was published in newspapers of general

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43 circulation in Nicor Gas' service territory. A copy of the printed card and verifiable 44 support of publication will be presented during the hearings in this proceeding. In 45 addition, copies of Nicor Gas' testimony and exhibits are on file and available for public 46 inspection in each of the Company's business offices. **DESCRIPTION OF RIDER 6, GAS SUPPLY COST ("GSC")** 47 III. 48 Please generally describe Nicor Gas' Rider 6, Gas Supply Cost. 0. 49 Rider 6 describes the method of computing Nicor Gas' end-user GSC charges, or rates, A. 50 for the recovery of the Company's Cost of Gas Distributed. In particular, the GSC 51 charges developed under Rider 6 are designed to recover the costs the Company incurs 52 for quantities of gas the Company purchases, transports, stores and sells for the purpose 53 of serving its end-user customers. The purpose and intent of Rider 6 is to promptly pass along to customers, through the GSC charges developed under the Rider, Nicor Gas' net 54 55 gas supply cost, without markup or profit. 56 Does Rider 6 comply with the 83 Illinois Administrative Code Section 525 Q. 57 **Purchased Gas Adjustment Clause requirements?** 58 A. Yes. The Commission approved the Company's Rider 6 as compliant with the 59 Commission's Purchased Gas Adjustment Clause requirements on October 3, 1995 in 60 Docket No. 94-0403. Additionally, the Commission in Docket No. 04-0779 ordered 61 Nicor Gas to make certain changes to Rider 6.

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Please describe in more detail the gas costs that are recoverable through Rider 6.

Administrative Code and are specifically identified in Section D of Sheets 59 and 60 of

Recoverable gas costs are derived in accordance with Part 525.40 of the 83 Illinois

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Q.

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the Company's filed tariffs (Ill. C.C. No. 16 – Gas). In general, the costs incurred by the Company and recovered through Rider 6 are: (1) gas costs based on volumes of gas purchased from suppliers, generally referred to as commodity gas costs; and (2) gas costs other than those defined as commodity related, generally referred to as non-commodity gas costs. Non-commodity gas costs include costs incurred from interstate pipeline companies for transportation and storage.

- 71 Q. Please describe the charges used to recover Nicor Gas' costs through Rider 6.
- Attached to my testimony as Exhibit BOB-2.1 is a list of the primary Rider 6 charges along with corresponding descriptions of what type of costs each charge recovers and the customer classes to which each charge is assessed. As seen in Exhibit BOB-2.1, six gas charge components are employed under Rider 6: the Commodity Gas Cost ("CGC") charge, the Non-Commodity Gas Cost ("NCGC") charge, the Demand Gas Cost ("DGC") charge, the Gas Cost ("GC") charge, the Customer Select Balancing Charge ("CSBC") and the Transportation Service Adjustment ("TSA").
- 79 Q. Please describe the Commodity Gas Cost (CGC) charge.

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- A. The CGC charge reflects Nicor Gas' incurred commodity costs. It is applied to all therms
   of Company-supplied gas.
- 82 Q. Please describe the Non-Commodity Gas Cost (NCGC) charge.
- A. The NCGC charge recovers the Company's non-commodity costs on a cent per therm used basis.

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# 85 Q. What does the Demand Gas Cost (DGC) charge recover?

- A. Like the NCGC charge, the DGC charge recovers non-commodity gas costs but on a

  Maximum Daily Contract Quantity ("MDCQ") basis. The MDCQ is the maximum

  amount of gas used by a customer in one (1) day. The DGC charge is applicable as a

  back-up charge to customers on Nicor Gas' system that have elected to transport their

  own gas supplies, but wish to maintain the availability of Company-supplied gas. Also, it

  is applied to customers receiving sales service under either Rate 6 Large General

  Service, or Rate 7 Large Volume Service.
- 93 Q. Please describe the Gas Cost (GC) charge.
- 94 A. The GC charge is the sum of the CGC charge and the NCGC charge. It applies to all sales service rates other than Rate 6 or Rate 7.
- 96 Q. Please describe the Customer Select Balancing Charge (CSBC).
- 97 A. The CSBC is applied to customers served under Rate 1 Residential Service, Rate 4 98 General Service, and Rate 5 Seasonal Use Service and who are participating in Nicor
  99 Gas' Customer Select program under Rider 15. The CSBC primarily represents the non100 commodity gas costs of services used to balance the customer's deliveries with usage.
  101 The CSBC includes costs for off-system storage services, certain other non-commodity
  102 gas costs and may include costs associated with the purchase of supplies during periods
  103 of Operational Flow Orders necessary to maintain the reliability of the system.
- 104 Q Are these CSBC costs established within Rider 6?
- 105 A. Yes. The CSBC is defined and established within Rider 6. Customer Select participants
  106 are billed CSBC charges pursuant to the terms of Riders 6 and 15. Revenue derived from

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the CSBC is credited to the Company's non-commodity-related gas costs, thereby reducing the NCGC charge.

Q. Please describe the Transportation Service Adjustment (TSA).

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- 110 The TSA is a commodity-related charge or credit applied to the deliveries of all A. 111 customer-owned gas delivered to Transportation customers, including Rider 25 – Firm 112 Transportation Service and Rider 15 - Customer Select customers. The TSA is currently 113 a credit for the gross revenues derived from providing storage and transportation services 114 under the Company's FERC Operating Statement and Rate 21 – Intrastate Transportation 115 and Storage Services, commonly referred to as Hub services. Sales customers receive an 116 equivalent per therm credit or charge through an adjustment to the CGC component of 117 the GC.
- 118 Q Is the TSA established and applied through Rider 6?
- 120 Yes. As established in Docket No. 04-0779 on October 4, 2005, a per therm credit or 120 charge is established on a monthly basis within Rider 6 to reflect the TSA. Revenues or 121 credits arising through the application of the Transportation Service Adjustment have 122 been included in the commodity-related gas costs.
- Q. Is there anything further you would like to explain with regard to how these charges or credits are applied?
- 125 A. Yes. While I described generally how each charge or credit is assessed, specific

  126 application of these charges and adjustments vary depending on a customer's rate and

  127 elected level of backup service. These adjustments may also apply at the calculated level,

  128 such as the CGC and the NCGC, or at a percentage of the calculated level, such as the

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DGC. In addition, these charges and adjustments may apply to gas supplied by Nicor Gas, as customer-owned gas, through either the customer's total throughput, or a percentage of the customer's MDCQ. In addition, since August 15, 1997, the revenues derived from authorized use, requested authorized use and unauthorized use therms sold to transportation customers flow through as a credit to Rider 6 gas cost and are priced at the higher of Nicor Gas' currently effective GC charge or the Market Price, which is defined in the Company's Terms and Conditions as the average of the low and high prices reported, the "index price", for deliveries of gas to the Chicago Citygate as published in *Platts Gas Daily*.

### Q. What procedure does the Company follow to update its Rider 6 charges?

- A. In accordance with the provisions of Rider 6, each month Nicor Gas submits to the Commission schedules specifying the amount of each Rider 6 charge. Each schedule specifies the revised amount of each charge, along with a statement of details and data showing Nicor Gas' calculations. The filings are mailed on or before the 20th day of the month prior to the effective month in which the new Rider 6 charges are applied to customer's bills.
- Q. Has Nicor Gas filed monthly purchased gas adjustment calculations for 2011 with the Commission?
- 147 A. Yes.

- Q. How are Nicor Gas' Rider 6 charges applied in billing the Company's customers?
- A. Rider 6 charges are effective on the first day of each calendar month. However, as a practical matter, Nicor Gas bills customers on the basis of reading-day cycles that may

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cover multiple calendar-month periods. For each customer billed, the meter reading dates are the controlling factors. If, for example, a customer's meter is read on May 16th, and had previously been read on April 16th, Nicor Gas assumes that 15/30 of the usage was subject to the Rider 6 charges effective in April and 15/30 of the usage was subject to the charges effective in May. Continuing the previous example, after prorating the amount of metered gas usage between the months of April and May based on the number of days, the appropriate monthly Gas Cost ("GC") is separately applied to each month's prorated usage. Each month's usage and corresponding GC are presented on the customer's bill in a manner that clearly illustrates both applicable GC rates. This method of proration is embodied in the revenue calculations reflected in the Exhibits to this testimony.

- Q. Has the presentation of the prorated Rider 6 charges provided to customers changed in 2011?
- 163 A. No.

- 164 Q. Are Nicor Gas' Rider 6 charges adjusted through any other process?
- 165 A. Yes. Rider 6 provides for an annual reconciliation, which is the purpose of this proceeding.
  - Q. What occurs during the reconciliation process?
- A. Generally speaking, as noted above, the revenue the Company recovered under its

  Rider 6 charges is compared with the Company's actual Cost of Gas Distributed for the

  preceding year. If Nicor Gas' Rider 6 charges recovered a different amount of revenue

  than the Company's actual Cost of Gas Distributed, then the Rider 6 charges are set at the

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172		level such that the difference is either credited to or collected from customers, depending
173		on whether there was an over- or under-recovery, over the course of the following year.
174	Q.	Is each cost category reconciled?
175	A.	Yes. Pursuant to Rider 6, revenues recovered under the CGC and TSA charges are
176		reconciled with recoverable CGC; and revenues recovered under the DGC, NCGC and
177		CSBC charges are reconciled with recoverable NCGC.
178	Q.	Does proration of the Rider 6 charges or the proration of monthly usage complicate
179		a reconciliation of recovered revenues with allowable recoverable gas costs?
180	A.	No. It is only the total amount of revenues recovered through each Rider 6 charge over
181		the preceding year that is relevant for performing the annual reconciliation.
182	Q.	Is the cost of gas used by the Company during the 2011 reconciliation period
183		reflected in the amount to be recovered through the Company's Rider 6
184		reconciliation?
185	A.	No. The cost of gas used by the Company is excluded from the Gas Supply Cost charges
186		established in Rider 6. Beginning January 1, 2011, franchise gas volumes subject to
187		Rider 2- Franchise Cost Adjustment, were purchased in conjunction with gas supplies
188		purchased for customers. However, the cost of franchise gas volumes were excluded
189		from the determination of the Gas Supply Cost charges established in Rider 6.
190	IV.	ANNUAL RECONCILIATION OF RIDER 6
191	Q.	Was an annual reconciliation statement for 2011 filed in accordance with Rider 6?
192	A.	Yes. Nicor Gas' annual statement for the year 2011 is being filed simultaneously with
193		this testimony on April 12, 2012 and is attached hereto as Exhibit BOB 2.2.

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194	Q.	Please briefly	describe th	e items contain	ed within	the filing.

- 195 A. Exhibit BOB 2.2 consists of ten (10) pages, the first page of which is a transmittal letter.
- The next nine (9) pages, or through page 10, represent the Company's annual
- reconciliation for 2011.

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- 198 **Q.** What is contained within the portion of the Company's filing that represents the reconciliation for the year 2011?
- 200 A. The first of the nine (9) remaining pages of Exhibit BOB 2.2 is the Independent Auditor's 201 Report issued by PricewaterhouseCoopers LLP for the portion of the filing that represents 202 the year 2011 reconciliation. The next page, or page 3, is a summary calculation of the 203 reconciliation for the year 2011. Exhibit BOB 2.2 pages 4 and 5 contain a detailed 204 explanation of the basis for the summary calculation of the 2011 reconciliation. The next 205 two pages, or pages 6 and 7, represent the detailed reconciliations of the CGC and 206 NCGC, respectively (the "Reconciliation Balances"). Exhibit BOB 2.2 pages 8 and 9 207 summarize the information included in the Company's monthly filings for the CGC and 208 NCGC, respectively (the "PGA Reconciliations"). The final page is the Verification of 209 Mr. Ralph Cleveland, President of Nicor Gas.
  - Q. Would you please explain the Summary Reconciliation in more detail?
- A. Yes. This statement compares the total revenues recorded under the various charges of the Company's Rider 6 provisions, with the appropriate category of recoverable Cost of Gas Distributed, to arrive at the balance to be credited or recovered under the two individual reconciliation balances. In other words, it sets forth the overall reconciliation

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215		calculation, both based on a total of collected revenue against total actual Cost of Gas
216		Distributed, as well as broken down to the CGC and NCGC levels.
217	Q.	Does the Summary Reconciliation indicate that the Company's Rider 6 charges
218		over- or under-recovered the Company's actual Cost of Gas Distributed for the year
219		2011?
220	A.	The calculation shows a net over-recovery. In particular, the Company's CGC charge
221		over-recovered the CGC by \$16,764,198 and the NCGC charge under-recovered the
222		NCGC by \$3,388,853. This represents a total amount to be credited to customers for the
223		year 2011 of \$13,375,345.
224	Q.	Does the Summary Reconciliation also account for any adjustments included in
225		Commission proceedings regarding any prior reconciliations that the Company has
226		filed?
227	A.	No.
228	Q.	Were there any specific adjustments separately reported in the monthly filings for
229		the 2011 reconciliation year?
230	A.	No.
231	Q.	Would you please describe the Reconciliation Balance for the CGC in more detail?
232	A.	Yes. This is a detailed reconciliation that reflects the monthly amounts of recoverable
233		commodity-related gas costs and revenues which were recorded under the Company's
234		CGC pursuant to Rider 6 for the 2011 reconciliation year.
235	Q.	Has the over-recovered commodity-related Reconciliation Balance of \$16,764,198
236		heen reflected in the Company's CGC charges?

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237	A.	1 es. The Company has credited \$10,704,198. The over-recovered amount has been
238		reflected in the CGC charges as Factor "A" amounts and as an additional reduction to gas
239		charges effective for the months of January and February 2012.
240	Q.	Is the line item identified as "Commodity Related Over/(Under) Collection" on the
241		Reconciliation Balance for CGC (Exhibit BOB 2.2, page 6) the same as the line
242		identified as "Under/(Over) Recovery Balance at 12/31/11" on the PGA
243		Reconciliation for CGC (Exhibit BOB 2.2, page 8)?
244	A.	Yes. The Reconciliation Balance does not include any adjustments for the prior year's
245		Factor O.
246	Q.	What does Factor O represent?
247	A.	Factor O represents the additional over- or under-recovery for a reconciliation year
248		ordered by the Commission to be credited or collected including interest from the end of
249		the reconciliation year to the Order date in the reconciliation proceeding.
250	Q.	Please describe the Reconciliation Balance for NCGC in more detail.
251	A.	Like the Reconciliation Balance for CGC, this is a detailed reconciliation that reflects the
252		monthly amounts of recoverable non-commodity-related gas costs and revenues, which
253		were recorded under the Company's NCGC and DGC pursuant to Rider 6 for the 2011
254		reconciliation year.
255	Q.	Has the balance to be collected of \$3,388,853 been reflected in the Company's DGC
256		and NCGC charges?

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231	Α.	1 es. The Company has confected \$5,566,655. The under-recovered amount has been
258		reflected in the DGC and NCGC charges effective for the months of January and
259		February 2012.
260	Q.	Is the line item identified as "Non-Commodity Related Over/(Under) Collection" on
261		the Reconciliation Balance for NCGC (Exhibit BOB 2.2, page 7) the same as the line
262		item "Under/(Over) Recovery Balance at 12/31/11" on the PGA Reconciliation of
263		NCGC (Exhibit BOB 2.2, page 9)?
264	A.	Yes. The reconciliation balance does not include any adjustments for the prior year's
265		Factor O.
266	V.	EXPLANATIONS - INDIVIDUAL LINE ITEMS
267	Q.	Please explain the revenue item on the Reconciliation Balance for CGC entitled
268		"Excess Storage Charges."
269	A.	Pursuant to tariffs approved in Docket No. 95-0219, Nicor Gas' transportation service
270		customers are allowed to store certain volumes of customer-owned gas in Nicor Gas'
271		storage facilities. When a customer's actual storage balance is in excess of the allowed
272		storage balance, the excess storage balance volume is subject to an Excess Storage
273		Charge of \$0.10 per therm. All such Excess Storage Charge revenue billed to customers
274		is credited through the Commodity Related Reconciliation Balance, in compliance with
275		the Commission's Orders in Docket No. 95-0219.
276	Q.	Please explain the revenue item on the Reconciliation Balance for CGC entitled
277		"Chicago Hub."

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278	A.	Revenues arising from the sale of services under Nicor Gas. Rate 21 tariff or Nicor Gas.
279		FERC approved Operating Statement are required to be credited back to both Sales and
280		Transportation customers [Order 04-0779 at p. 178] based on throughput. Revenues from
281		the sale of these services are to be included as a credit to Rider 6 and identified in the
282		commodity-related Reconciliation Balance.
283	Q.	Please explain the revenue item entitled "Interest on Refunds," as shown on the
284		Reconciliation Balance for CGC.
285	A.	Interest is calculated on the unamortized balances related to the amortization expenses
286		described above. Pursuant to 83 Ill. Adm. Code 525.50(b), the Company computes the
287		associated carrying charge on unamortized refunds and over/under collections, in effect at
288		the time the amortization is initiated, based on the rate established under 83 Ill. Adm.
289		Code 280.70(e)(1). Interest is included, through Factor A, with the CGC, NCGC and
290		DGC charges, as applicable.
291	Q.	Please explain the commodity-related cost line item shown on the Reconciliation
292		Balance for CGC entitled "Recovery From Hits By Contractor."
293	A.	Recovery From Hits By Contractor represents revenues collected by the Company from
294		contractors whose damage to our facilities has resulted in gas losses. These revenues are
295		shown as a credit to recoverable CGC.
296	Q.	Please explain the commodity-related cost line item shown on the Reconciliation
297		Balance for CGC entitled "Less Franchise Gas Costs."
298	A.	As mentioned previously, beginning in 2011 franchise gas volumes subject to Rider 2-
299		Franchise Cost Adjustment, were purchased in conjunction with gas supplies purchased

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300		for customers. This line item reflects the exclusion of franchise gas volumes and the cost
301		of those volumes from the determination of CGC component of the Gas Supply Cost
302		charge.
303	Q.	Please explain the revenue item shown on the Reconciliation Balance for NCGC
304		entitled "Customer Select Balancing Charge."
305	A.	As previously explained, this revenue item shows the revenues collected through the
306		application of the CSBC through December 31, 2011.
307	Q.	Please explain the non-commodity related cost line item shown on the Reconciliation
308		Balance for NCGC entitled "Less Franchise Gas Costs."
309	A.	As explained previously, beginning in 2011 franchise gas volumes subject to Rider 2-
310		Franchise Cost Adjustment, were purchased in conjunction with gas supplies purchased
311		for customers. This line item reflects the exclusion of franchise gas volumes and the cost
312		of these volumes from the determination of NCGC component of the Gas Supply Cost
313		charge.
314	Q.	The Reconciliation Balances for both CGC and NCGC contain a line item entitled
315		"Amortization of Previous Years RB." What do these line items represent?
316	A.	Pursuant to the Commission's Order in Docket No. 94-0403, 83 Ill. Adm. Code 525.50(b)
317		allows the Company to amortize an Adjustment Factor ("Factor A") over a period longer
318		than the Base Period, as defined in 83 Ill. Adm. Code 525.20, but not to exceed
319		12 months. These line items represent the amortization of the prior year's over- or under-
320		collected gas costs. Prior to the Commission's Order in Docket No. 94-0403,
321		amortization expense was reflected outside the calculation of the Reconciliation Balance.

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322	VI.	OVERSIGHT
323	Q.	In conjunction with the submittal of the Annual Reconciliation Filing with the
324		Commission, has the Company's annual reconciliation been the subject of an
325		independent audit?
326	A.	Yes. The 2011 Annual Reconciliation Filing has been audited by
327		PricewaterhouseCoopers LLP, the Company's independent public accountants. Their
328		report is included as part of the Company's filing pursuant to Rider 6. The reconciliation
329		itself is prepared by Nicor Gas employees from several departments.
330	Q.	What type of review procedure is in place for the monthly GSC filings?
331	A.	The Rate, Gas Supply, Gas Supply Accounting and Forecasting Departments contribute
332		to preparation of the monthly filings. The departments are familiar with the terms and
333		provisions of Rider 6, and understand which costs are recoverable through each
334		subsection of the GSC. The Rate Department prepares the final document filed with the
335		Commission. Forecasting, Gas Supply and Gas Supply Accounting are involved in
336		preparation of the documents used to support the filing.
337	Q.	How do these departments provide a check on the accuracy of the monthly filings?
338	A.	These departments must be in agreement with the treatment of costs in the monthly GSC
339		filing.
340	Q.	What other review is performed with regard to monthly filings?
341	A.	On an annual basis, the Company's Internal Auditing Department reviews a monthly
342		filing, corresponding source documents and a copy of Rider 6 as in effect at the time of
343		the filing. This review is designed to ensure that only appropriate costs were included in

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the filing and that the filing is consistent with the guidelines set forth in the 83 Illinois

Administrative Code, Part 525. Internal Auditing's review provides a further check on

the inter-departmental review that I have previously described.

#### VII. CONCLUSION

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#### 348 Q. What is the Company requesting?

A. The Company is requesting that the Commission approve Nicor Gas' GSC charges at levels established in the Company's 2011 PGA Reconciliation. In addition, the Company is requesting that the Commission approve the \$13,375,345 customer credit through the Company's Rider 6, GSC charges, which resulted from the over-collection of actual Commodity Gas Cost in the amount of \$16,764,198 and the under-collection of actual Non-Commodity Gas Costs in the amount of \$3,388,853.

# Q. Does this conclude your direct testimony?

356 A. Yes.

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